



PARLIAMENT
OF THE REPUBLIC OF SOUTH AFRICA

Parliamentary Budget Office

THE 3RD ANNUAL AFRICAN NETWORK OF PARLIAMENTARY BUDGET OFFICES CONFERENCE

"THE ROLE OF PBOs IN AFRICAN PARLIAMENTS FISCAL OVERSIGHT:
CONTRIBUTION TO THE AFRICAN DEVELOPMENT AGENDA"

22 - 23 August 2018
CAPE TOWN, SOUTH AFRICA

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1. DIRECTOR PBO SOUTH AFRICA WELCOME NOTE

The third African Network of Parliamentary Budget Offices (AN-PBO) Conference is upon us, and I am delighted and excited to welcome you as the Director of the South African Parliamentary Budget Office, but also as the AN-PBO convener. This is the third conference of the AN-PBO, the network was established in 2016 during the inaugural Conference in Cape Town. The purpose of the Network is to bring together PBOs within the African Continent and other stakeholders to discuss roles in support of the legislative oversight.

The 2018 AN-PBO Conference will build on the achievements and discussion of the first two Conferences held in 2016 and 2017, which both had a theme 'THE ROLE OF PBOs IN AFRICAN PARLIAMENTS FISCAL OVERSIGHT: CONTRIBUTION TO THE AFRICAN DEVELOPMENT AGENDA'. The Conference theme explored different roles played by African PBOs in supporting their Parliaments' fiscal oversight over the Executive.

Many African countries have economic development strategies in place. Their citizens expect Parliament to play significant role in ensuring that development strategies are adequately represented in government budgets, and that they take into account their citizens' views. Parliaments also look to ensure that there are mechanisms in place for oversight of public finance, with a view to ensuring adherence to development strategies.

The AN-PBO is a platform for African Parliamentary Budget Offices and other similar institutions to meet and share ideas and experience in order to strengthen their support for Parliamentary fiscal oversight. The AN-PBO Conference also draws on the experience and knowledge of other stakeholders within the fiscal oversight and

public governance environment. Your participation in this AN-PBO Conference is important and valuable in shaping and strengthening the role of PBOs in support to their respective Parliaments.

When I look at the programme, there is an increase in the high level of presenters and attendance at this Conference compared to previous years. I truly believe that the outcomes of the discussions will be comprehensive and fruitful for all participants.

I hope that you will find the 3rd AN-PBO Conference both enjoyable and insightful in advancing the role of PBOs in support of African Parliaments' fiscal oversight function.



Director Parliamentary Budget Office South Africa
Prof M Jahed

2. SOUTH AFRICAN PARLIAMENTARY BUDGET OFFICE

The South African Parliamentary Budget Office (PBO) was established in terms of the Money Bills Amendment Procedure and Related Matters Act 9 of 2009 (Money Bills Act 2009). The PBO provides independent, objective and professional advice and analysis to Parliament on matters related to the budget and other money bills. The PBO supports the implementation of the Money Bills Act 2009 by undertaking research and analysis for the Finance and Appropriations Committees. The Money Bills Act is currently undergoing amendments to strengthen the role of the PBO and also provide more time for public participation in the budget process. The amendment process is expected to be completed within the current financial year. The establishment of the PBO was intended to strengthen the Parliament of South Africa's technical capacity in its oversight role.

Vision, Mission and Values

Vision: To build an effective Parliamentary Budget Office that contributes to strengthening the oversight capacity of Parliament.

Mission: To provide independent economic and fiscal advice to Parliamentary Committees, ensuring more informed oversight over public finances.

Values: Independent and professional, transparent and accountable, efficient, innovative and collaborative

Functions of the Parliamentary Budget Office

The core function of the Parliamentary Budget Office is to support the implementation of the Money Bills Act by undertaking research and analysis for the four Committees on finance and appropriations in the National Assembly and the National Council of Provinces, including:

- a) Annually providing reviews and analysis of the documentation tabled in Parliament by the Executive in terms of this Act;
- b) Providing advice and analysis on proposed amendments to the fiscal framework, the Division of Revenue Bill and money Bills, and on policy proposals with budgetary implications;
- c) Monitoring and synthesising matters and reports tabled and adopted in a House with budgetary implications, with particular emphasis on reports by other Committees;
- d) Keeping abreast of policy debates and developments in key expenditure and revenue areas;
- e) Monitoring and reporting on potential unfunded mandates arising out of legislative, policy or budgetary proposals; and
- f) Undertaking any other work deemed necessary by the Director to support the implementation of this Act.

3. 2017 AFRICAN PBO CONFERENCE KEY THEMES

The 2018 AN-PBO Conference is the 3rd conference from a series of network activities hosted by the South African Parliamentary Budget Office as agreed by the Network in 2016. The 2018 Conference continues the overarching theme of the 2016 and 2017 Conferences. However, unlike the previous two conferences, in 2018 the approach is to hold panel discussions around the following themes:

Public finance situation and development path in Africa-

Various African countries and regions have set developmental objectives, which include continent level aspirations, such as the African Union's Agenda 2063 and recent developments related to the African Continental Free Trade Area (AfCFTA). Public finance and fiscal policies are expected to contribute towards attainment of these development objectives. At the same time, there continues to be global macroeconomic uncertainties and opportunities that affect achievement of the development goals. The panel discussion allows discourse in terms of opportunities and challenges for the Continent's economic development. The aim is to examine the role that Parliaments' fiscal oversight could play in realising developmental goals and shaping an economic growth path.

PBO and support for fiscal oversight-

In this panel discussion various PBOs will share their specific role in their country's budget cycle. At what point in the cycle do PBOs provide their analysis to their Parliaments? The session will also provide an opportunity for other stakeholders involved in the budget cycle to share their experiences. The aim of this session is to share lessons and best practice with newly established PBOs

PBO governance structures: International experiences lessons and best practice-

There is a mixed approach globally on whether PBOs have legislation guiding their establishment or not. Some PBOs are located under Parliament Administrations while others are stand-alone entities. In order for a PBO to deliver on its mandate, the office should be protected from undue influence. Defined governance structures and operational processes help PBOs to operate without undue influence. Different PBO governance structures and experiences will be explored in this panel discussion with a view to sharing lessons and insights of established PBO's with newer PBOs.

Technical analysis and other work by PBOs -Budget Analysis-

In this panel discussion, PBOs will showcase some of their technical analyses including their budget analysis work. This process is intended to share best practices and facilitate peer group learning amongst PBOs and countries wishing to establish PBOs. Since PBOs generally provide parliaments with technical analysis on budgets and related matters, access to certain technical expertise and datasets are prerequisites for effective PBOs. This panel discussion further provides an opportunity to discuss some of the important capacity requirements for an effective PBO.

Effective communication of technical analysis

The PBOs are staffed with economic, finance, policy and related specialists. MPs are usually not expected to be specialist in these fields. In this panel, PBOs and other stakeholders will share their experiences of how they tailor their products and analyses to effectively support the oversight function of their respective Parliaments,

particularly for MPs who may not be specialists. The input of MPs in the audience will be requested for insight as to whether PBOs take heed of their concerns for user-friendly outputs.

Public participation in the budget process-

During this panel discussion the speakers will share their countries/ entities experiences with regards to the process of public involvement during the Parliament budget process. But also in cases where there isn't public involvement, how do Parliament engages with public related to oversight over public finances and service delivery. The discussion will also look at various tools or frameworks used by respective legislature bodies or PBOs to involve the public in the budget process. The MPs and other PBOs would have an opportunity to look at their budget process in relation to the public involvement expectations, or assess the extent to which the budget process take into account the citizens or government service users.

4. SHORT BIOGRAPHIES OF SOME GUEST SPEAKERS

ROBERT CLIFTON

Robert Clifton joined the AFRITAC South team as a Resident Public Financial Management Advisor on June 1, 2018. Prior to this role, he worked for the Government Technical Advisory Center at the National Treasury in South Africa where he served for 11 years. His experience is primarily focused on supporting budget reforms in different areas including budget monitoring and reporting, costing, expenditure review and public investment management. Since 2009, he has also participated in several missions with the IMF as a short-term expert in Sub-Saharan Africa and Asia. Previously Robert worked for the US Treasury's Office of Technical Assistance. He holds a Masters in Public Affairs from the LBJ School of Public Affairs from the University of Texas.

JASON JACQUES

Jason Jacques is the Chief Finance Officer and Senior Director of the Costing and Budgetary Analysis Team at the Canadian Parliamentary Budget Office. Prior to joining PBO, he worked with various departments of the Government of Canada, including the Privy Council Office, Finance Canada, Treasury Board Secretariat and Bank of Canada. Jason holds an MA in Economics from Queen's University, is a Chartered Professional Accountant, and CFA Charter holder.

MISAEEL KATESHI

Mr Misael Fitzgerald Kateshi has eighteen years' experience working with Parliamentary Committees in the National Assembly of Zambia. With respect to public financial management oversight, he has worked with the Public Accounts Committee; Committee on National Economy, Trade and Labour Matters; and Budget Committee. Since 2014, he has been working in the Interim Parliamentary Budget Office, which was granted departmental status on 1st August 2017. He was subsequently appointed Acting Deputy Principal Clerk – Parliamentary Budget Office, effective the same day. He holds a Bachelors Degree in Demography and Economics from the University of Zambia, and a Masters Degree in Management (Public and Development) from the University of the Witwatersrand. He has also undergone specialised training in budgeting at Rhodes University, Duke University, and the Centre for Parliamentary Studies and Training of the Kenyan Parliament. He is also a CIMA management accounting technician.

SAHIR KHAN

Sahir Khan is the Executive Vice-President of the Institute of Fiscal Studies and Democracy at the University of Ottawa. Sahir has been a public finance executive, teacher, advisor and speaker for the last 12 years. The focus of his work has been on budgetary and financial analysis, reporting and organizational performance. Prior to co-founding the University of Ottawa (uOttawa) affiliated IFSD, Sahir was a Senior Visiting Fellow at the University of Ottawa. He has been a budget official for both the executive and legislative branches of government, having served over five years as the Assistant Parliamentary Budget Officer and three years at the Privy Council Office where he provided the Prime Minister with analysis and advice on budget, economic, tax and expenditure management issues. Sahir got his start in the public sector as Director of Oversight

and Expenditure Management at the Treasury Board Secretariat. Professionally, Sahir is a turnaround and restructuring specialist having joined the public sector in 2004 from New York-based RKG Osnos Partners LLC (c.k.a. Deloitte LLP), where he was a Managing Director. He has also worked with Deloitte Consulting's New York office and has led turnarounds in manufacturing, technology, and real estate and consumer products. Sahir holds a B.Comm. (Hon.) from Queen's University and an MBA (finance) from Columbia University's Graduate School of Business.

HARRIET PRICE

Harriet has been working at the UK Office for Budget Responsibility (OBR) for 4 years in various roles and most recently as a Digital-Communications Economist within the Strategy, Operations and Communications team. She leads on external communications via the OBR website and twitter profile. In her time at the OBR, she has developed the communication strategy and introduced new methods to disseminate and promote the OBR's forecasts, projections and analysis. Harriet was educated at the University of Sheffield, UK and studied BSc Economics with Employment Experience, for which she spent a year placement at the OBR.

MOSES TUSUUBIRA

Mr Tusuubira is the Acting Director, Parliamentary Budget Office –Uganda. He joined the PBO as a Senior Economist, soon after the Budget Act, 2001 was signed into law, in July 2001. Despite the numerous administrative commencement challenges, he chose to stay and serve Parliament, rising through the ranks to the

post of Assistant Director. Before he joined Parliament, he was an Assistant Lecturer at Makerere University, Kampala teaching Computer Skills for Economists. His background training is in Statistics and Applied Economics; he underwent further training in Economic Policy and Planning, and later developed a strong interest in Advanced Econometrics. He has a strong affection for developing and utilising Economic modelling, and is a member of the country's modelling team for the Uganda Integrated Macroeconomic Model. At the PBO, he was entrusted with Fiscal analysis, for over a decade, and now handles Economic Analysis. Specifically, he serves the National Economy Committee and the Budget Committee, by analysing Government's Economic and Budget proposals ensuring that all the provisions of Budget Laws are complied with. Currently, as an administrator, he focuses on building a stronger team of staff members and a more effective PBO; which will eventually ensure effective participation, transparency, openness and accountability of public resources, policies and legislation.

5. CONFERENCE PROGRAMME

“THE ROLE OF PBOs IN AFRICAN PARLIAMENTS FISCAL OVERSIGHT: CONTRIBUTION TO THE AFRICAN DEVELOPMENT AGENDA”

CAPE TOWN, SOUTH AFRICA, 22-23 August, 2018

PARLIAMENT OF THE REPUBLIC OF SOUTH AFRICA

Pre-Conference planning- Tuesday 21 August 2018

Venue: Committee Room E249- National Assembly

AN-PBO Planning Meeting

13:00 – 15:30	African Parliamentary Budget Offices Network By African PBOs – E 249
AN-PBO Planning Meeting: <ul style="list-style-type: none"> • Updates from AN-PBO members • 2018 AN-PBO Conference • Hosting of the 2019 AN-PBO Conference- • AN-PBO strategic planning and other developments 	

Day 1: Wednesday, 22 August 2018

Venue: E249 –National Assembly

Time	Topic	Presenter, Country/ Institutions
Program Director: Mr AJ Nyambi MP - PBO Advisory Panel Co-Chair		
09:00 - 10:00	Arrival, Registration and Morning Coffee	All delegates
10:00 - 10:10	Opening and welcome	AN-PBO Convener: Prof M Jahed – RSA PBO Director
10:10 - 10:20	Welcome and Introduction of the Keynote speaker	Mr CT. Frolick MP - PBO Advisory Panel Chair
10:20 - 10:50 Key Address	Keynote Speaker – Parliament Fiscal Oversight - African Development Agenda	Presiding Officer
10:50 - 11:10	Group photo session with Speaker of the National Assembly and Chairperson of the National Council of Provinces	All delegates
11:10 - 11:40	Coffee Break	

Time	Topic	Presenter, Country/ Institutions
11:40 - 12:00 Morning Update	Progress in African Parliamentary Budget Offices-:	AN-PBO African PBO: Dr D Jantjies: Update from new African PBOs: <ul style="list-style-type: none"> • Mozambique • Zimbabwe • Tanzania
12:00 - 13:00 Panel Discussion 1	Public finance situation and development path in Africa-	Chair: PBO Advisory Panel Member: Mr Yunus Carrim <ul style="list-style-type: none"> • Mr Robert Clifton- IMF-Afritac South • Dr Sébastien Dessus- World Bank- RSA • Mr Niel Cole- CABRI • Mr Seeraj Mohammed- PBO- RSA
13:00-13:45	Lunch Break—National Assembly	

Time	Topic	Presenter, Country/ Institutions
<p>13:45 - 14:30</p> <p>Panel Discussion 2</p>	<p>PBO governance structures: International experiences Lessons of best practices- (Incl. Establishing a PBO</p>	<p>Chair: PBO Advisory Panel: Mr Frolick</p> <ul style="list-style-type: none"> • Mr Jason Jacques- Canada- PBO • Mr Kateshi Misael- PBO-Zambia • Prof Mohamed Jahed- PBO-RSA
<p>14:30 - 15:15</p> <p>Panel Discussion 3</p>	<p>PBO and support for fiscal oversight-</p>	<p>Chair: PBO Advisory Panel: Mr De Beer</p> <ul style="list-style-type: none"> • Ms Janet Mataka- PBO-Uganda • Mr Eric Otiano- Nairobi PBO • Mr Domity Mainga- PBO-Zambia
<p>15:15—16:00</p>	<p>Coffee Break and Parliament Tour-</p>	
<p>16:30 – 17:30</p>	<p>Drinks before the dinner</p>	
<p>17:30 – 19:30</p>	<p>Welcome dinner for all: New Wing Restaurant</p> <ul style="list-style-type: none"> • Opening – PBO Director • Welcome by the Acting Secretary to Parliament • Message by the Presiding Officer- • Vote of thanks/closing remarks 	

Day 2: Thursday, 23 August 2018

Venue: E249 –National Assembly

Time	Topic	Presenter and Country/ Institutions
Program Director: Mr CT Frolick MP – PBO Advisory Panel Co-Chair		
09:30 – 10:00 Morning Address	-Review of key Issues from day1 -2019 AN-PBO Conference Host Announced	PBO Advisory Panel Co-Chair –Mr Frolick
10:00 – 11:00 Panel Discussion 4	Technical analysis and other work by PBOs -Budget Analysis-	Chair: – PBO Advisory Panel: Mr Yunus Carrim <ul style="list-style-type: none"> • Mr Martin Masinde- Kenya PBO • Mr. Edward Ngobye-PBO-Uganda • Ms. Asha Jenje, Zimbabwe PBO • Ms Nelia Orlandi – RSA PBO
11:00 – 11:20	Coffee Break	

<p>11:20 – 12:55</p> <p>Panel Discussion 5</p>	<p>Communicating the analysis outcomes-</p>	<p>Chair: PBO Advisory Panel: Mr Nyambi</p> <ul style="list-style-type: none"> • Mr Sahir Khan- IFSD- Canada • Mr Moses Bisase Tusuubira- PBO-Uganda • Ms Harriet Price- United Kingdom-OBR • Mr Robert Clifton- IMF-Afritac South
<p>12:55 – 13:55</p>	<p>Lunch Break – National Assembly restaurant</p>	
<p>13:55 – 14:30</p> <p>Panel Discussion 6</p>	<p>Public participation in the budget process-</p>	<p>Chair: PBO Advisory Panel: Ms Y Phosa</p> <ul style="list-style-type: none"> • Mr Sahir Khan- IFSD- Canada • Mr Mohamed Nyagsi- PBO-Ghana
<p>14:30 - 15:00</p> <p>Keynote Address</p>	<p>Closing – The way forward: African Development Agenda</p>	<p>Presiding Officer</p>

Day 3: Friday, 24 August 2018

Location: To be Confirmed

Social Program and departure

Time	Activity	Venue
08:30 - 12:30	Social Program	To be confirmed

6. CONFERENCE INFORMATION CIRCULAR

All participants who are attending the PBO Conference to be held in Cape Town from 16 to 17 August 2017 are kindly requested to familiarise themselves with this information circular.

ENQUIRIES AND COMMENTS

The South African PBO would be delighted to get feedback on your experience of the conference. All enquiries and comments should be directed to the Conference Coordinator: Dr Dumisani Jantjies Parliamentary Budget Office: Parliament of the Republic of South Africa Telephone: +27 21 403 2360 Fax to mail: +27 21 086 718 2531 Email: an-pbo@parliament.gov.za

CONFERENCE 24 HOURS EMERGENCY NO

021 403 2161

CONFERENCE INTERNET CONNECTION DETAILS:

WIFI USERNAME: **3rdAN-PBO**

CONFERENCE REGISTRATION

If you have not yet forwarded your conference registration forms to us, please do so as soon as possible.

REGISTRATION AND PARTICIPATION CATEGORIES

Conference participants

The main conference participants are:

- Directors of PBOs in identified African countries
- Chairpersons of Committees, and Members of Committees of Parliament of the Republic of South Africa responsible for public finance, Members of Parliament from Other African Countries, including Kenya and Mozambique
- Chairpersons of the Finance and Budget Committees of the provincial legislatures
- South African Government
- Local key stakeholders
- International Organisations

CONFERENCE PROGRAMME:

A programme in draft format is attached. A final programme and further documentation will be made available at the conference.

VENUE:

The conference will take place in Committee Room E249 at the National Assembly Building, at the Parliament of the Republic of South Africa, Cape Town.

ACCESS:

Delegate access to the Parliamentary precinct will be via the Parliament Visitors Centre, 120 Plein Street, Cape Town City Centre. The Visitors Centre is open from 07h30am.

Please arrive timeously for individual photo-accreditation. An identity document / passport will be required for accreditation.

A map to assist reaching the precinct can be found here:

www.parliament.gov.za/visiting-parliament

TRANSPORT IN CAPE TOWN:

Cape Town International Airport:

Connections to the city are available on the MyCiti bus service, shuttle services which have courtesy desks in international and domestic arrivals halls, Uber taxis which depart from a designated ground-floor meeting point, and metered taxis. Many hotels also provide a shuttle service, and all major car rental agencies are represented at the airport. For assistance and directions on the airport please approach the information kiosks on the ground floor.

Please note that when departing Cape Town in the direction of the airport, it is important to factor in possible severe congestion causing lengthy delays on the airport route. Please bear this in mind when planning your departure time from the city.

The airport route of the MyCiti bus service operates between stations “Airport” and “Civic Centre”. This route and other routes within the city can be accessed via the MyCiti Trip Planner at:

www.myciti.org.za

CITY TRANSPORT:

Transport in the city is available on the MyCiti bus service, Uber taxis and metered taxis. If using a metered taxi it is advisable to consult with your hotel concierge for a recommendation on a service to use.

WEATHER:

August is winter in Cape Town, so cool weather with the possibility of rain can be expected.

Please note that the city is currently experiencing a severe water shortage and residents and visitors are requested to be alert to the need to use water sparingly.

HEALTH AND SAFETY:

Delegates are responsible for their own travel and medical insurance. As with any large city, it is advisable to remain vigilant and attentive to personal safety.

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