



**PARLIAMENT**  
OF THE REPUBLIC OF SOUTH AFRICA

# JUST TRANSITION : The role of Parliament

## 28 October 2021

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**FOLLOWING UP  
ON OUR COMMITMENTS  
TO THE PEOPLE, MAKING  
YOUR FUTURE WORK BETTER.**

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# NDP ON JUST TRANSITION



Since its adoption in 2012, the NDP has been the central focus of Parliament's oversight over the executive arm. Vision of Parliament aligned to Vision 2030 to reduce poverty, unemployment and inequality.

Chapter 5 of the NDP : Environmental sustainability and Transition to a low-carbon economy

Pre-requisites:

- Adaptation: Adapt to the impact of climate change, by strengthening the nation's resilience
- Mitigation: NDP forecasts a peak in SA's carbon emissions by 2025, stabilize thereafter

Transition?

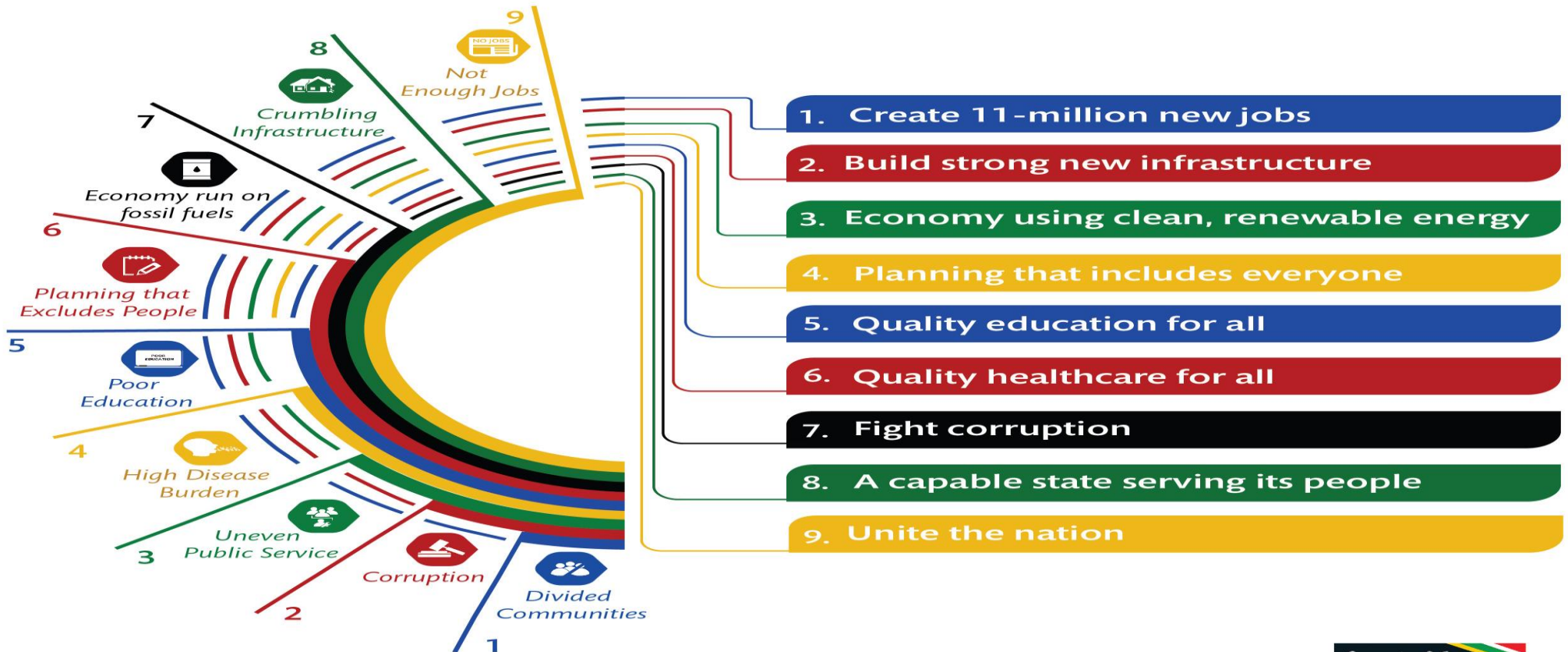
-Balancing act between the needs of the nation vs climate change vs low carbon economy i.e. decrease poverty and inequality, increase education levels, improve health care, create employment, promote skills development

# NDP ON JUST TRANSITION : CURRENT CONTEXT (Source: BrandSouthAfrica.com)

## PROBLEM TO PLAN THE JOURNEY TO 2030

**THE PROBLEM TODAY**  
POVERTY & INEQUALITY

**THE PLAN 2030**  
PROSPERITY & EQUITY

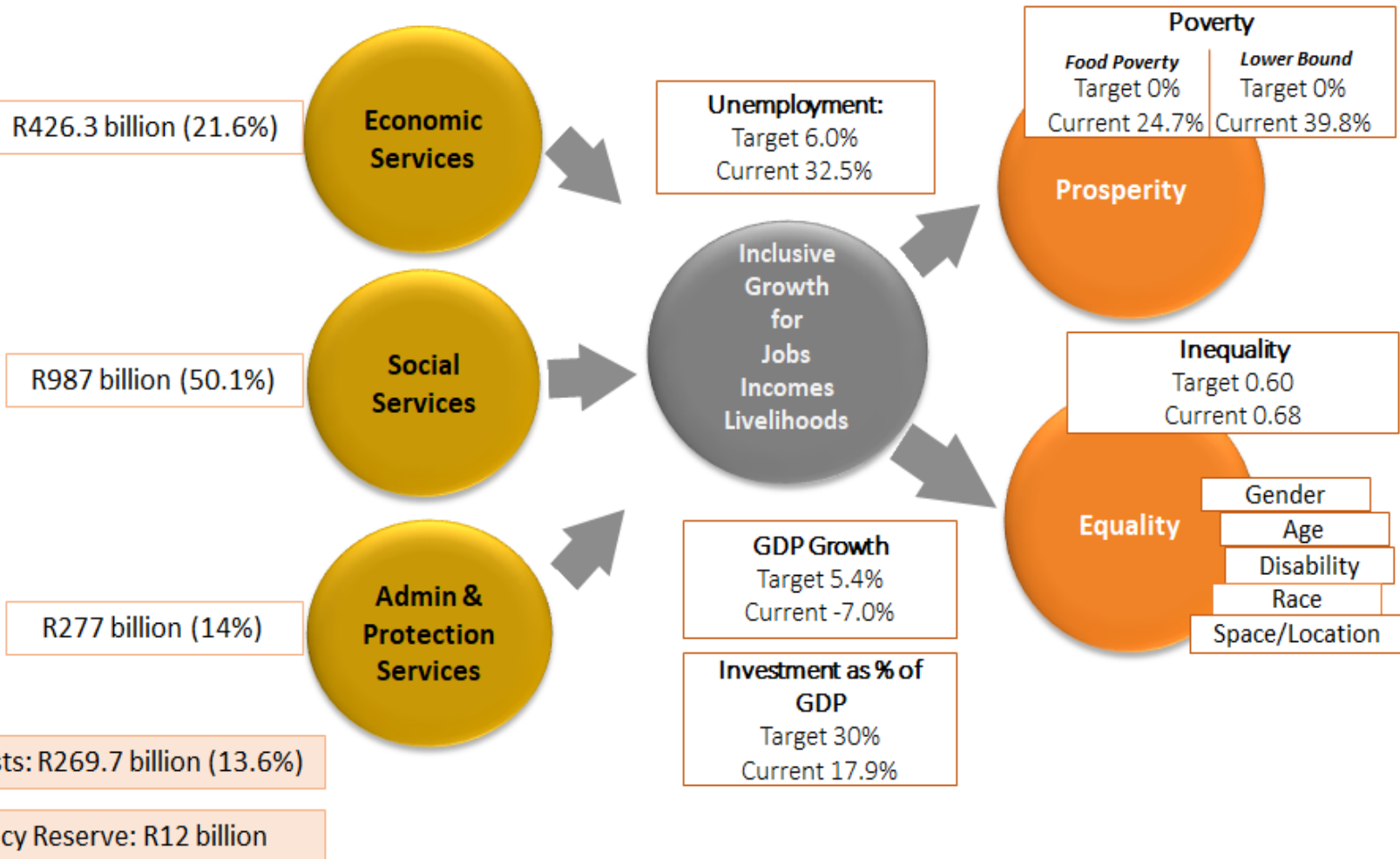


# NDP ON JUST TRANSITION: CURRENT CONTEXT (Source: DPME)

## Budget 2021/22

## NDP Levers

## Intermediate Outcomes and Impacts





# ROLE OF PARLIAMENT IN ACHIEVING A JUST TRANSITION

## Core mandates of Parliaments

- Parliament endorsed the NDP as the national strategy for the country.
- Focussed its oversight in the 4<sup>th</sup> and 5<sup>th</sup> Parliaments on the implementation of the NDP with various portfolio and select committees focussing on specific chapters and targets of the NDP.
- Law-making
- Public involvement to contribute to an active citizenry
- Co-operative government and intergovernmental relations
- International engagements



# ROLE OF PARLIAMENT IN ACHIEVING A JUST TRANSITION

**Topic : How Parliament's Oversight and Accountability Model and Implementation Plan can facilitate oversight of South Africa's transition to a low-carbon, climate-resilient and sustainable economy and society**

- Parliament Oversight and Accountability Model 2009 – pre NDP
- Gaps in O&A Model
- Commenced with a review in 5<sup>th</sup> Parliament
- Executive Authority directive:

**Oversight and Accountability work of Parliament must be refined and refocused to enhance oversight over the exercise of national executive authority (government) and enhance facilitation of Executive accountability to Parliament**

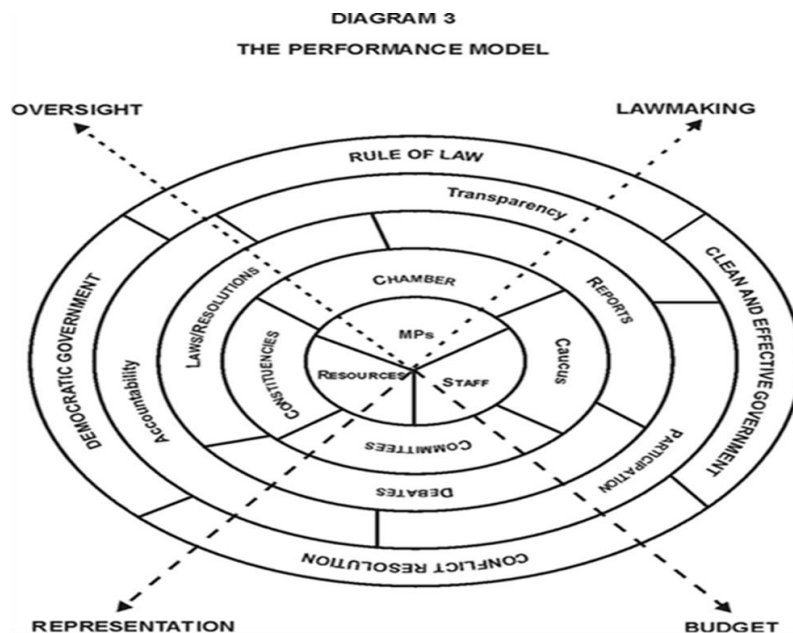


# Oversight and Accountability Programme - transition

- Silo approach to core mandates
- Fixed portfolio oversight per committee
- Insular planning and coordination amongst committees
- Individual reporting

[www1.worldbank.org/publicsector/bnpp/MeasuringParliamentaryPerf.doc](http://www1.worldbank.org/publicsector/bnpp/MeasuringParliamentaryPerf.doc)

- Integrated programmatic approach (law-making, oversight and accountability, public involvement, co-operative government and IGR)
- Premised on the interrelatedness, and interdependencies between core mandates
- A systems approach to core mandates
- Integrated oversight on cross functional portfolios
- Improved planning, coordination amongst committees
- Outcomes based oversight premised on a monitoring and evaluation framework





# REFINED OVERSIGHT & ACCOUNTABILITY MODEL

**Fiscal oversight: Incorporate the Parliamentary Budget Office**

**Facilitate proactive oversight with a view to contributing to future budgets**

**Enhance focus of oversight on the objectives of the NDP**

**Enhance resolution-tracking**

**Enhance the accountability framework of Parliament**

**Standardise and improve oversight mechanisms**

**TO ENSURE THE IMPLEMENTATION OF OBJECTIVES OF THE  
THE SUSTAINABILITY DEVELOPMENT GOALS, AFRICAN AGENDA 2063, SADC RISDP, NDP**



# THE 6<sup>TH</sup> PARLIAMENT STRATEGIC PLAN

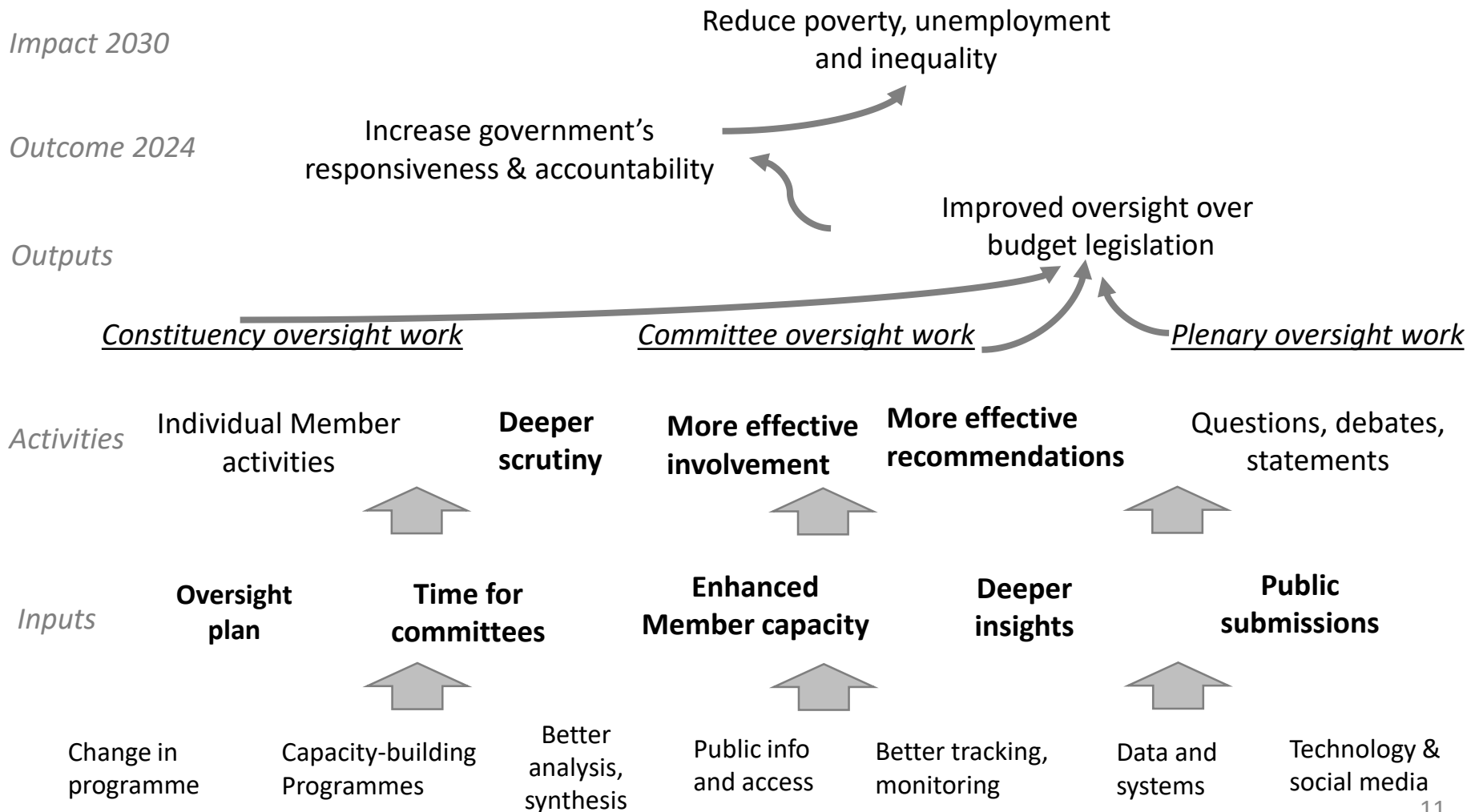
**Vision: An activist and responsive people's Parliament that improves the quality of life of South Africans and ensures enduring equality in our society.**

- **Impact 2030** : Improving quality of life
- **Impact indicators:** Poverty, unemployment, inequality (StatsSA)
- **Single strategic outcome 2024:**

“A more responsive and accountable government”

- More involved citizenry in policy making
- **Outcome 2024** – Increase government's responsiveness and accountability
- **Outcome statement:** Increase government accountability by strengthening oversight over the Executive by 2024
- Pg 17-18

# THE 6<sup>TH</sup> PARLIAMENT STRATEGY MAP

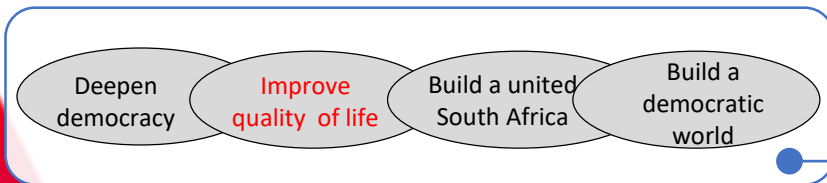


# Parliament - logical framework

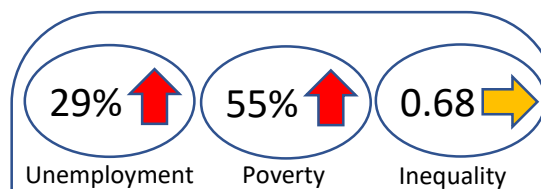
# Indicators & Targets



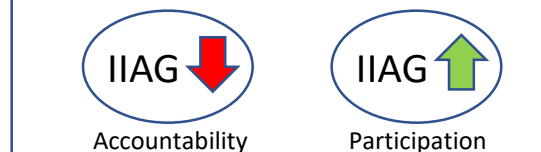
Impact



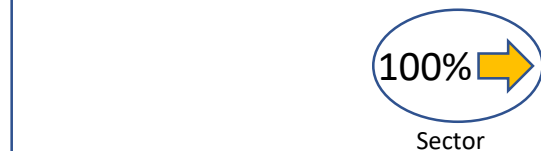
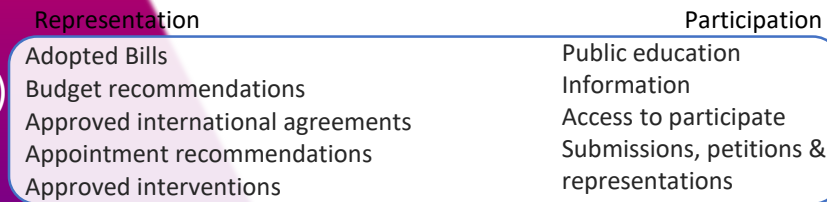
NDP



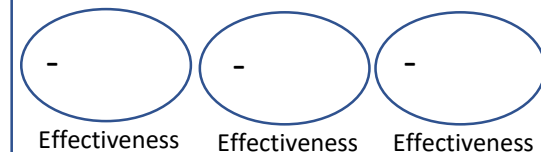
Outcome



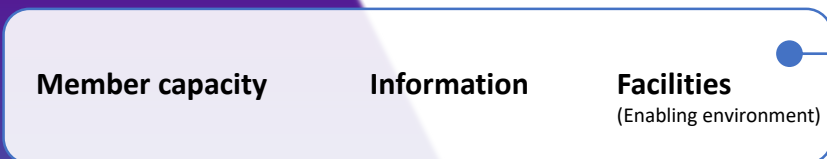
Output(s)



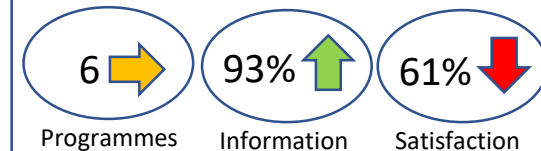
Activities



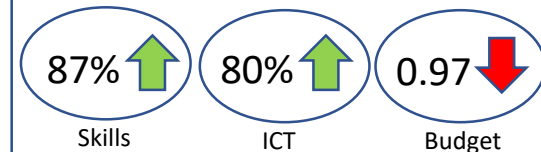
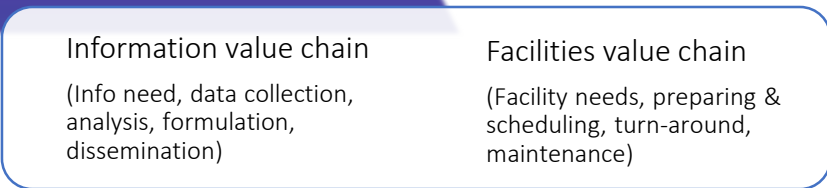
Inputs



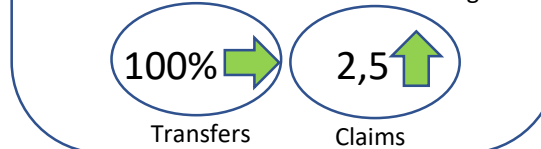
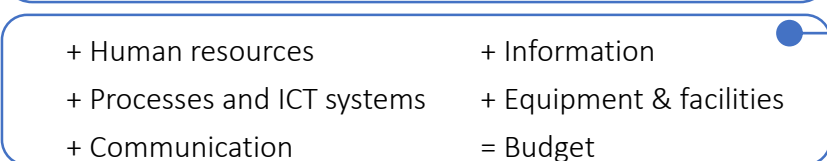
Outputs



Activities



Inputs





## 3.1.1 Impact statement

**Impact statement**

Improve quality of life

## 3.1.2 Impact indicators

Nr	Indicator	2030 target
Ind 1	Poverty	NDP targets *
Ind 2	Unemployment	NDP targets *
Ind 3	Inequality	NDP targets *

\*The NDP impact targets for 2030 will be reviewed. Parliament will use StatsSA information to track the impact indicators and will therefore not collect this information.

## 3.2.1 Outcome statement

<b>Outcome statement</b>	Increase government accountability by strengthening oversight over the Executive by 2024
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## 3.1.2 Outcome indicators

Nr	Indicator	2024 target
Ind 4	Performance rate (% planned performance met - financial and non-financial)	100% *
Ind 5	Responsiveness rate (% plans and reports, replies to questions, undertakings implemented)	100% *

\* The strategic plan was adjusted to align with the new guidelines issued by government. As a consequence, new indicators were required for the outcome level. The new indicators will be finalised, including baselines and 2024 targets.

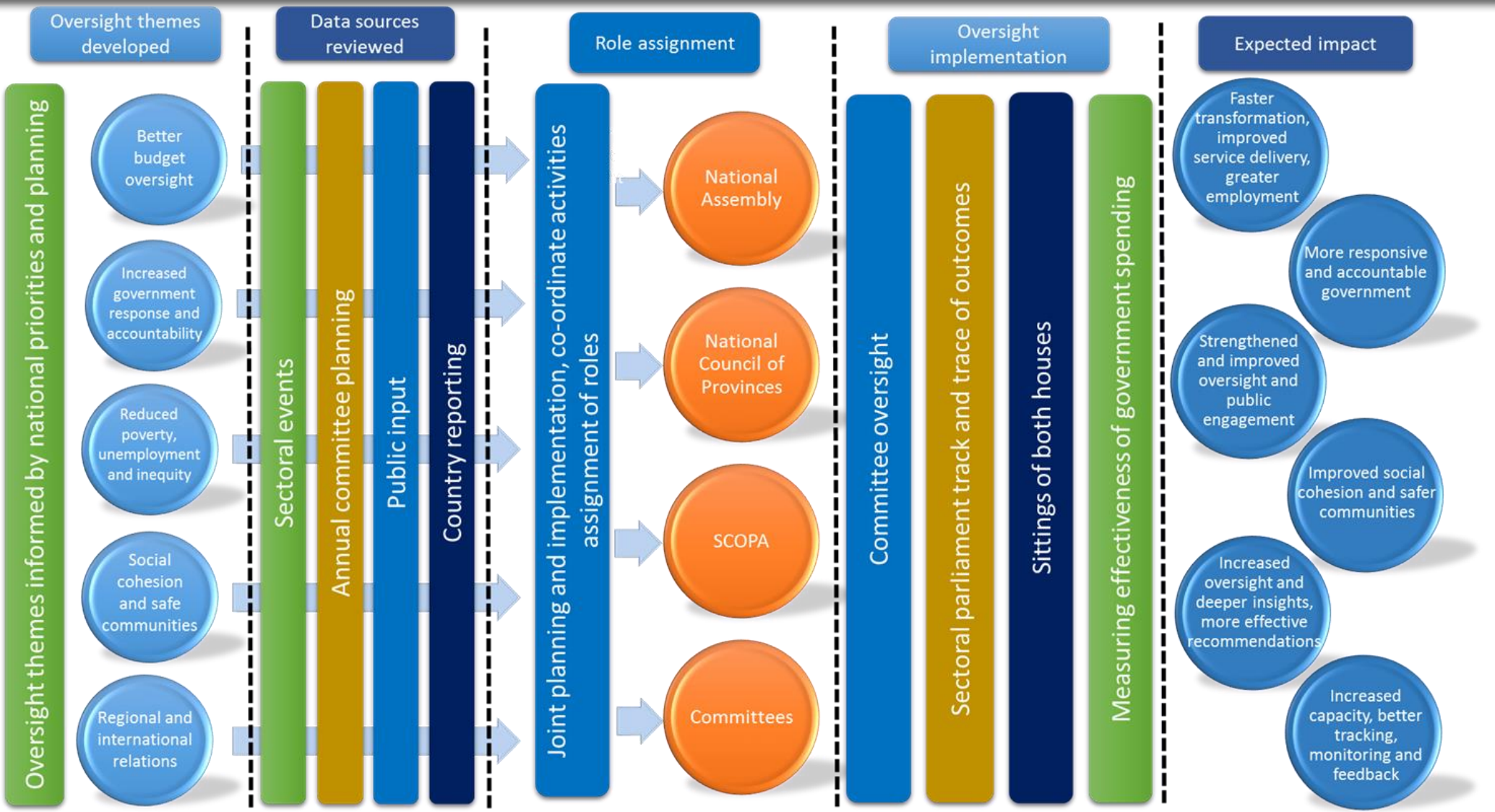
# THE 6<sup>TH</sup> PARLIAMENT STRATEGIC INITIATIVES

## Strategic initiatives





# Oversight Plan

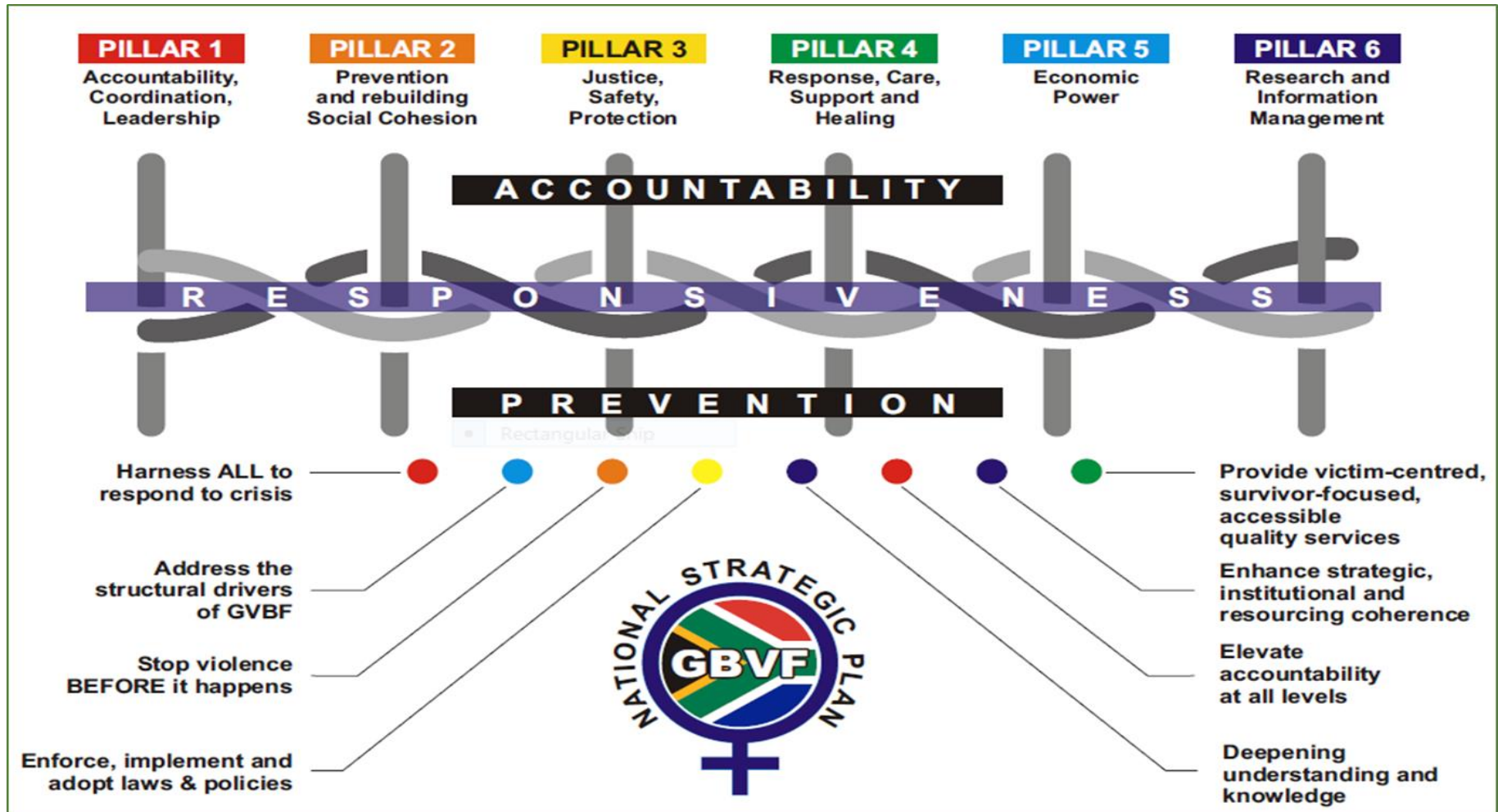




# Theme:1 Better Budget oversight

Focus Area	Determine activities	Determine oversight structures	Programming activities
What?	How?	Who?	When?
<b>Credible scrutiny of all budget legislation before Parliament to enhance parliament's oversight and accountability over the budget</b>	<ul style="list-style-type: none"> <li>Rigorous and informed scrutiny of budget legislation before Parliament</li> <li>Better utilisation of all Committee reports to inform budgeting decisions</li> <li>Promoting and consideration of public input in budget decisions</li> </ul>	<ul style="list-style-type: none"> <li>Existing parliamentary Committee structures</li> <li>Joint structures</li> <li>Sectoral structures</li> </ul>	<ul style="list-style-type: none"> <li>Money Bills timeframes</li> <li>Ongoing public engagement and other relevant stakeholders</li> </ul>
<b>Catalyse and enable better linkages between expenditure and outcomes</b>	<ul style="list-style-type: none"> <li>Monitor the implementation of the IFMS</li> <li>Monitor the implementation of the District Development Model (DDM)</li> </ul>	<ul style="list-style-type: none"> <li>Existing Parliament Committee Structures</li> </ul>	<ul style="list-style-type: none"> <li>Money Bills timeframes, PFMA reports &amp; Oversight visits</li> </ul>
<b>Enhanced public involvement in the processes of Parliament to strengthen participatory democracy</b>	<ul style="list-style-type: none"> <li>Tracking satisfaction levels of the nation with government services</li> <li>Regular information sharing between Parliamentary Committees and external stakeholders</li> </ul>	<ul style="list-style-type: none"> <li>All Parliamentary Committee Structures</li> </ul>	<ul style="list-style-type: none"> <li>Ongoing</li> </ul>
<b>Public infrastructure expenditure underpinned by value for money and positive outcomes</b>	<ul style="list-style-type: none"> <li>SOE's guarantee framework developed to strengthen and improve financial governance</li> <li>Establish strong working relationship with Presidential Infrastructure Coordinating Council and the Chief Procurement Office</li> </ul>	<ul style="list-style-type: none"> <li>Finance and Appropriations Committee &amp; SCOPA</li> <li>Close collaboration with the civil society</li> </ul>	<ul style="list-style-type: none"> <li>Ongoing assessment of key infrastructure projects</li> <li>Oversight visits</li> </ul>
<b>Balance budget tabling and Audit Outcome</b>	<ul style="list-style-type: none"> <li>Provide space for debates on the audit outcomes</li> </ul>	<ul style="list-style-type: none"> <li>Primarily SCOPA and Appropriations Committees, portfolio and</li> </ul>	<ul style="list-style-type: none"> <li>After tabling of Audit Outcomes by AG</li> </ul>

# Theme 4: Social cohesion and Safe Communities focussing on GBVF





# What does this mean for Just Transition?

## Mitigating Climate change - moving to a low carbon economy

- Reduced reliance on carbon, natural resources and energy whilst increasing employment and reducing inequality
- NPC – achieve this through long-term strategies to adapt to climate change effects (adaptation policies) and to reduce carbon emissions (mitigation policies) [NPC: National Development Plan:180]
- Poor and vulnerable will be impacted more by climate change – requiring a “judicious process of transition” [NPC: National Development Plan:183]
- Committee oversight over key portfolios Energy, SOE, Environment, Mining and Mineral Resources, Education, Trade and Industry, Labour, Social Development, etc. central to ensure that the executive delivers on this and that the NDP target is viable and sustainable



# PREREQUISITES FOR OUTCOMES BASED OVERSIGHT

*“The Panel has been confronted, from the testimony of the public and experts alike, with evidence of **weaknesses on the part of government to execute policy and legislation.** There are many areas where submissions to the Panel lauded the direction and the substance of policy and legislation, and found no fault with its content, but **raised fundamental concerns about the implementation and enforcement of existing laws.**”*

*- High Level Panel Report*

*“These breakdowns in execution occur despite an extensive machinery designed to monitor the executive and to hold it accountable for outcomes. This brings into focus questions concerning the effectiveness of governance and accountability mechanisms, **including the role of Parliament in providing oversight.**”*

*- High Level Panel Report*



# PREREQUISITES FOR OUTCOMES BASED OVERSIGHT

- Improve accountability to Parliament through effective oversight mechanisms with the aim of promoting accountability and transparency over the action of the executive authorities.
- **Effective oversight systems in place to promote a culture of integration, coherence, collaboration and cooperation in the work of committees.**
- Programming Committees of both Houses of Parliament have the responsibility to drive focus areas of committees towards collaboration on matters of common interest.
- A collaboration of the work of committees has to be encouraged among clusters.



# PREREQUISITES FOR OUTCOMES BASED OVERSIGHT

- A common understanding of the NDP in particular Chapter 5 – Members and support staff
- Includes linkages with development agendas e.g. SDGs and the 2030 Goals envisaged – aligns with the NDP
- What must be done, by when and by whom?
- Parliamentary Monitoring
- Parliamentary Evaluation
- Consequence management?



# CONCLUSION

## 1. Does the existing Oversight and Accountability Model of Parliament enable oversight of a Just Transition?

With respect, wrong question!

Do we have the necessary skills, knowledge, data and understanding of a Just Transition to enable effective oversight over the NDP?

## 2. How best can Parliament conduct oversight of the Just Transition?

Energy was a proposed theme for Oversight Plan.

Find space under better budgetary oversight , international relations,

Focussed oversight over Just Transition and all elements that impacts it.

Integrated oversight across committees

More research, knowledge and independent data around the subject

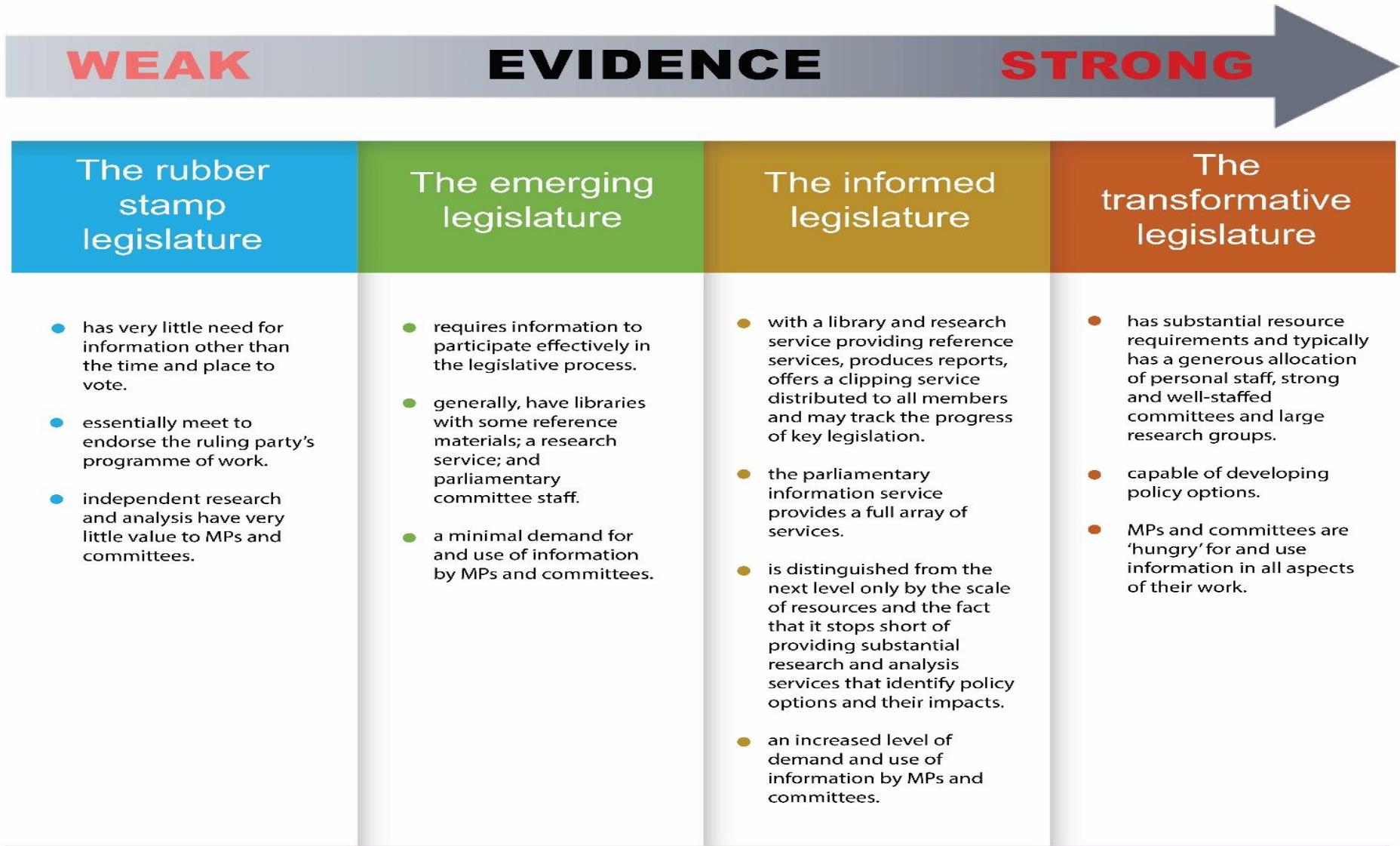
Information systems – Knowledge Management

Improve Committee monitoring and evaluation of executive performance against NDP targets

Take citizens along this journey – public education, involvement, submissions

# Quo Vadis?

Figure 1: Adaptation of A Typology of parliaments (based on Nelson Polsby (Greenstein and Polsby, 1975 cited in INASP, 2017:25)





NGIYATHOKOZA DANKIE KE A LEBOGA  
NGIYABONGA  
NDIYABULELA  
INKOMU NDI KHOU  
LIVHUHA

*Thank you*