



#### **MUNICIPAL FINANCIAL GOVERNANCE**

Virtual Meeting: 27 Oct 2020



VISION: We envision a prosperous province supported by sound financial and resource management.



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### **CAPITAL GRANTS ROLL-OVER PROCESS: 30 AUGUST 2020**







#### CONDITIONAL INFRASTRUCTURE GRANTS PROVINCIAL OVERVIEW

Codo	Municipal name	Unspent						
Code Municipal name		Amounts	%					
BUF	Buffalo City	311 160	20,51%					
NMA	Nelson Mandela Bay	501 962	33,09%					
		813 122	53,61%					
EC101	Dr Beyers Naude	866	0,06%					
EC102	Blue Crane Route	807	0,05%					
EC104	Makana	21 291	1,40%					
EC105	Ndlambe	913	0,06%					
EC106	Sundays River Valley	1 403	0,09%					
EC108	Kouga	26 861	1,77%					
EC109	Koukamma	6 857	0,45%					
DC10	Sarah Baartman District Municipality	1 389	0,09%					
		60 387	3,98%					
EC121	Mbhashe	7 948	0,52%					
EC122	Mnquma	0	0,00%					
EC123	Great Kei	6 186	0,41%					
EC124	Amahlathi	30 514	2,01%					
EC126	Ngqushwa	7 927	0,52%					
EC129	Raymond Mhlaba	534	0,04%					
DC12	Amatole District Municipality	1 116	0,07%					
		54 225	3,57%					

Code	Municipal name	Unsp	ent
Code	Municipal name	Amounts	%
EC131	Inxuba Yethemba	0	0,00%
EC134	Intsika Yethu	8 388	0,55%
EC136	Emalahleni	0	0,00%
EC137	Engcobo	17 362	1,14%
EC137	Sakhisizwe	1 104	0,07%
EC139	Enoch Mgijima	42 719	2,82%
DC13	Chris Hani District Municipality	65 770	4,34%
	***************************************	135 343	8,92%
EC141	Elundini	94	0,01%
EC142	Sengu	1 535	0,10%
EC145	Walter Sisulu	7 724	0,51%
DC14	Joe Gqabi District Municipality	9 577	0,63%
		18 930	1,25%
EC153	Inquza Hills	12 728	0,84%
EC154	Port St Johns	14 883	0,98%
EC155	Nyandeni	834	0,05%
EC156	Mhlontlo	26	0,00%
EC157	King Sabata Dalindyebo	1 602	0,11%
DC15	O.R. Tambo District Municipality	317 468	20,93%
	***************************************	347 541	22,91%
EC441	Matatiele	0	0,00%
EC442	Umzimvubu	4 027	0,27%
EC443	Mbizana	6 901	0,45%
EC444	Ntabankulu	0	0,00%
DC44	Alfred Nzo District Municipality	76 322	5,03%
	***************************************	87 250	5,75%
		1 516 798	

- ☐ The Metro has contributed 53.6% of the total unspent funds (R1.5 billion) in the province, during 2019/20;
- ☐ Makana has contributed 1.4% of the total unspent funds (R1.5 billion) in the province, during 2019/20;
- ☐ Details of unspent grants are reflected on the following slides.

#### NMBM - UNSPENT CONDITIONAL ALLOCATIONS (2019/20)

Metro	Grant	Total Available 2019/20	ADJUSTED BUDGET	REVISED BUDGET	Expenditure end June 2020	Exp. % of total allocation	Total Unspent
	Public Transport Network Grant	298 143		298 143	298 143	100,00%	0
	Expanded Public Works Programme Integrated Grant (Municipality)	8 950		8 950	8 950	100,00%	0
NMBM	Urban Settlement Development Grant (USDG)	975 685		975 685	660 941	67,74%	314 744
	Neighbourhood Development Partnership Grant (NDPG) S5B	30 000	-5 000	25 000	25 000	100,00%	0
	Municipal Disaster Grant (Emergency Drought Relief)- Rollover 2018/19	200 000		200 000	12 782	6,39%	187 218
		1 512 778	-5 000	1 507 778	1 005 816	66,71%	501 962

- ☐ The Metro has applied for rollover for USDG & MDRG as detailed in the table above;
- □ Outcomes of rollover application was sent to the Metro on 23<sup>rd</sup> October 2020, the R501.9 million has been rejected due to the following:
  - > Vacancy of City Manager for more that 6 months or acting for more than 12 months;
  - ➤ Municipal Disaster Grant was the rollover from 2018/19, rollover of a rollover is not approved in terms of MFMA 99;





#### **MAKANA - UNSPENT CONDITIONAL ALLOCATIONS (2019/20)**

Municipality	Grant	Total Available 2019/20	Expenditure end June 2020	Exp. % of total allocation	Balance of total allocation
	Municipal Infrastructure Grant (MIG)	24 399	16 746	68,63%	7 653
Makana	Expanded Public Works Programme Integrated Grant (Municipality)	1 131	1 131	100,00%	0
	Integrated National Electrification Programme Grant (Municipal)	5 643	4 892	86,69%	751
	Water Services Infrastructure Grant (Schedule 5B)	20 000	8 618	43,09%	11 382
	Municipal Disaster Relief Grant	1 639	134	8,18%	1 505
		52 812	31 521	59.69%	21 291

- ☐ Makana LM has applied for rollover for MIG, INEP, WSIG & MDRG as detailed in the table above;
- ☐ Outcomes of rollover application was sent to the Municipality on 23<sup>rd</sup> October 2020, the R2.1 million has been rejected due to the following:
  - > INEP (R751 thousand) was the rollover from 2018/19, rollover of a rollover is not approved in terms of MFMA 99;
  - > WSIG (R1.3 million) unspent amount was more than 50% of the total allocation;







# 2020/21 MTREF BUDGET ASSESSMENT OUTCOMES







#### 2020/21 MTREF BUDGET - OUTCOMES

- ☐ The status after the assessments of the adopted 2020/21 MTREF budgets was that the province had thirty funded budgets while nine (9) are in an unfunded position.
- ☐ The nine (9) municipalities which adopted unfunded budgets were
  - Amahlathi LM; Raymond Mhlaba LM;
  - Amathole DM; Inxuba Yethemba LM;
  - Sakhisizwe LM; Enoch Mgijima LM;
  - Elundini LM; Walter Sisulu LM; and
  - Dr. Beyers Naude LM.
- ☐ Both Makana LM and Nelson Mandela Bay Metro adopted funded 2020/21 budgets.
- Makana LM Budget is funded primarily as a result of having repayment plans approved by the Council are in place for its major creditors with ESKOM as one of them and the financial position of the municipality remains precarious. The municipality is adhering to the payment plans to the extent that interest is considered by ESKOM as this was one of the conditions
- ☐ The 2020/21 MTREF budget of the Metro was assessed to be funded with the surplus/reserves of R867 million in the 2020/21 financial year, R400 million in the 2021/22 and R169 million in the 2022/23 financial year
- The declining trend on the level of surpluses suggest that sustainability of the budget will be under pressure with all the ratios showing a sign of deterioration. The cash coverage is projected to decrease from 4.2 months reported from 2018/19 to a lessor cash coverage of 3.4 months projected in the 2021 MTREF budget;
- National Treasury invoked section 216(2) of the constitution at Nelson Mandela Metro by with holding the equitable shares and the conditional Treasury invoked section 216(2) of the constitution at Nelson Mandela Metro by with holding the equitable shares and the conditional Treasury invoked section 216(2) of the constitution at Nelson Mandela Metro by with holding the equitable shares and the conditional Treasury invoked section 216(2) of the constitution at Nelson Mandela Metro by with holding the equitable shares and the conditional Treasury invoked section 216(2) of the constitution at Nelson Mandela Metro by with holding the equitable shares and the conditional Treasury invoked section 216(2) of the constitution at Nelson Mandela Metro by with holding the equitable shares and the conditional Treasury invoked section 216(2) of the constitution at Nelson Mandela Metro by with holding the equitable shares and the conditional Treasury invoked section 216(2) of the constitution at Nelson Mandela Metro by with holding the equitable shares and the conditional Treasury invoked section 216(2) of the constitution at Nelson Mandela Metro by with holding the equitable shares and the conditional Treasury invoked section 216(2) of the constitution at Nelson Mandela Metro by with holding the equitable shares and the conditional Treasury invoked section 216(2) of the constitution at Nelson Mandela Metro by with holding the conditional Treasury invoked section 216(2) of the constitution at Nelson Mandela Metro by with holding the constitution at Nelson Mandela Metro by with holding the conditional Treasury invoked section 216(2) of the constitution at Nelson Mandela Metro by with holding the conditional Treasury invoked section 216(2) of the condition 216(2) of the conditio

#### PROCESS FOR CORRECTION OF UNFUNDED BUDGETS - PROGRESS

N	lunicipa	I Code and Name										
No.	Code	Municipality	On Surplue	≀ ⊢ai ii∨aients	Net Working Capital - +(-)	Property (R8)	Revised Budg Funded (Yes/No)	Not Funded - Is Plan in Place to Adopt Funded Budget		Has District Assessed Plan	Balances as at 31	ls Repayment Plan in place for Major Creditors
	Amatho	ole District District										
1	EC124	Amahlathi	(12 399)	23 091	(36 592)	(37 640)	No	Yes	No	Yes	35 895	Yes
2	EC129	Raymond Mhlaba	-	-	-	-		No	No	No	197 478	No
3	DC12	Amathole	25 567	162 579	(317 365)	(193 455)	No	Yes	Yes	Yes	318 145	Yes
	Chris H	ani District										
4	EC 131	Inxuba Yethemba	19 294	72 837	(117 917)	(86 117)	No	No	No	No	174 913	No
5	EC136	Emalahleni (Ec)	(13 687)	28 875	(13 152)	(6 350)	No	No	No	No	6	N/A
6	EC139	Enoch Mgijima	18	(31 200)	(148 380)	(252 044)	No	Yes	Yes	Yes	397 869	No
	Joe Gq	abi District										
7	EC145	Walter Sisulu	11 954	77 948	(236 832)	(201 105)	No	Yes	Yes	No	275 260	No
	Sarah E	Baartman District										_
8	EC101	Dr Beyers Naude	25 940	65 653	(209 346)	(144 276)	No	Yes	No	Yes	128 071	Yes

- After the assessments of the Special 2020/21 Adjustments budgets conclusion. The province remains with seven (7) municipalities with unfunded budgets; three (3) have not submitted mSCoA data strings while twenty-nine (29) are in a funded position.
- Of the seven (7) municipalities with unfunded budgets, five (5) have a plan in place to ensure that they adopt a funded budget in the near future but only two (3) adopted the plan along with the Special Adjustments Budget.
- ☐ Makana LM adopted a funded Special 2020/21 Adjustments Budget.
- Nelson Mandela Metro has not adopted a special adjustments to legitimize additional funding







# 2018/19 AUDIT OUTCOMES







#### 2018/19 AUDITOR GENERALS - AUDIT OUTCOMES

FIVE - YEAR TREND EASTERN CAPE MUNICIPALITIES AUDIT OUTCOMES FINANCIAL YEARS: 2014/15 - 2018/19													
AUDIT OPINION	2018/19	2017/18	2016/17	2015/16	2014/15								
Unqualified with													
no findings	1	2	2	7	5								
Unqualified with													
findings	15	19	22	18	16								
Qualified	14	13	11	14	19								
Adverse	1	2	0	2	0								
Disclaimer	8	3	4	4	5								
Audit outstanding		0	0	0	0								
TOTAL	39	39	39	45	45								

The audit outcomes for the 2018/19 financial year did not show any meaningful improvement, as there has been an increase in the municipalities receiving disclaimed and decrease in municipalities with unqualified audit opinions.

EASTERN CAPE MUNICIPALITIES AUDIT OUTCOMES FINANCIAL YEARS: 2014 - 2018/19

#### FIVE - YEAR TREND EASTERN CAPE MUNICIPALITIES AUDIT OUTCOMES FINANCIAL YEARS: 2013/14 - 2018/19

2018/19 DISCLAIMER/ADVERSE MUNICIPALITIES	Audit Opinion	2018-19 Audit Outcomes	2017-18 Audit Outcomes	2016-17 Audit Outcomes	2015-16 Audit outcomes	2014-15 Audit Outcomes		
Auditee Evaluation		AUDIT OPINION						
Nelson Mandela Bay Metro	Unchanged	Qualified	Qualified	Qualified	Qualified	Qualified		
Makana	Regressed	Disclaimer	Qualified	Qualified	Qualified	Qualified		







#### **ANNUAL FINANCIAL STATEMENTS and AUDIT ACTION PLANS**

- ☐ The principle of reporting (transparency, accountability and stewardship) should underlie the preparation and presentation of financial statements that are required to give a true and fair view of the financial position and performance of the municipality. When comparing with the previous financial year audit outcomes, there were three improvements, whilst 12 municipalities regressed and 22 municipalities unchanged.
- ☐ Makana LM regressed from qualified audit opinion in 2017/18 to a Disclaimer of audit opinion in 2018/19.
- ☐ Nelson Mandela Metro Municipality maintained an qualified audit opinion.
- ☐ The top six most common qualification areas are: Property, Plant & Equipment; Revenue from Exchange Transaction; Receivables; Irregular Expenditure; Expenditure and Payable & Accruals.
- □ Whilst the top five compliance areas: *material misstatement of limitations in submitted AFS,* procurement management, failure to prevent UIF&W expenditure, financial misconduct & payment not made within 30 days.







#### **ANALYSIS OF AUDIT ACTION PLANS**

- ☐ The analysis of audit action plans revealed the following transversal challenges:
  - Audit action plans are *not submitted* for review by Internal Audit, Provincial Treasury & Audit
     Committee for comments prior tabling to the Council as per {MFMA Sec 131 (2)(a.
  - The plan is *not detailed* including definite actions to address findings, assign timelines and clear responsibilities as well as the responsible person.
  - Audit action plans are not effective in addressing findings related to financial, performance and compliance, timelines set are not realistic as most planned actions have targeted completion dates which are at 30 June 2020.
  - Some findings previously reported have recurred as they were not included as part of the audit action plan, while some actions to be implemented in terms of the plan are not sufficient to prevent recurrence of findings as they do not effectively address the root causes.
  - The action plans developed only focused on addressing findings on financial statements and not performance and compliance with laws and regulations.



#### **ANALYSIS OF AUDIT ACTION PLANS**

- □ Actions amongst others to be implemented by municipalities to improve status on developing & monitoring audit actions plans:
  - Audit reports, management reports and audit action plans must be submitted to Provincial Treasury
     for the review of audit action plans and provide comments before the tabling to Council.
  - Robust and proactive Audit Committee and Internal audit unit should effectively deal with matters regarding implementing and monitoring action plan to address recurring findings and the commitments made.
  - Change & corrective measure must start at the top the Political Leadership must hold management accountable to honour their commitments and action plans for sustainable improvement.
  - Municipal Managers must take ownership of driving action plans to improve financial control environment and instil culture of good financial governance and compliance with legislation.
  - The monitoring of the implementation of action plans should be a standing agenda item at meetings of
     Councils and Audit Committee on a quarterly basis and report progress to Provincial Treasury.







#### **MUNICIPAL AUDIT STRATEGY**

- ☐ Municipal Audit Strategy was developed for implementing a **DIFFERENTIATED APPROACH** on monitoring, supporting and providing guidance to address municipal audit issues (AFS, Audit Action Plans etc.).
- □ There is coordination with CoGTA, SALGA & OTP during the engagements with the **eight prioritized** municipalities (disclaimer /adverse audit opinions) *Amathole, Great Kei, Ingquza, Dr Beyers Naude, Sundays River, Makana, Chris Hani District, Walter Sisulu and Enoch Mgijima.*
- MFMA Calendar: AFS & Audit Related Support Activities has been developed and the implementation is monitored. During May 2020 virtual engagements were conducted and follow up sessions were also held during July & August to assess progress on the implementation of Audit Action Plans & AFS Readiness.
- Support is provided to other **28/36** municipalities such as: AFS Readiness Engagements, Detailed Review of AFS, Participation in the Audit Committee Meetings and Audit Steering Committee. Annual workshop are conducted on GRAP updates /transversal issues together with NT & ASB. PT is also participating in the Provincial Technical AG meeting which is held weekly.
- ☐ Although. **Nelson Mandela Metro** has an audit action plan in place, it was not submitted to PT for inputs.







#### **MUNICIPAL AUDIT STRATEGY**

- □ Conducted virtual engagements with all **36 delegated municipalities 06 July 07 Aug'20**, to assess readiness to submit AFS by **31 October 2020**, **Nelson Mandela Metro** was invited to form part of these sessions but did not honour the invite.
- Municipalities presented progress on:
- □ Audit Action Plans (Dashboard)
- Methodology, Approach and Prior Period Adjustments
- ☐ Status on Reconciliations and Evidence Files:
  - √ Fixed Asset Register
  - ✓ Bank, Payroll and Leave Reconciliations;
  - ✓ VAT Reconciliation
  - ✓ Debtors & Creditors Control
  - ✓ Grants Reconciliation
  - ✓ All Procurement on COVID-19 Funds Allocated and Expenditure Reports (i.e. Emergency Procurement : Reference MFMA Circulars)
  - ✓ Confirm Registers: Irregular Exp, Contingents, Commitments and Actuaries valuers certificate;
  - ✓ Demonstration of Electronic Filing
  - ✓ IT Governance Documents and indication of Possible Risks & Mitigations due to remote working
- ☐ Date on submission of draft AFS draft to Internal Auditors, PT & Audit Committees

#### **MUNICIPAL AUDIT STRATEGY**

- PT presented in the CAE Forum facilitated by COGTA on AFS review and Checklists (AFS GRAP & MFMA/ Impact of COVID-19 on AFS) were shared with the Internal Auditors.
- ☐ The objective of these engagements to provide the municipality with early warning signals to alert on the matters that can potentially lead to undesirable audit outcomes.
- Areas of concerns raised during the engagements that may derail progress in the preparation of AFS and compliance with relevant legislation, and consequential regression in audit outcome, hence there is follow up on recommendations by Provincial Treasury.
- ☐ The Ministerial Exemption & MFMA Circular 104 enables municipalities to undertake all the necessary actions, checks and reviews, to ensure that the annual financial statements fairly presents the state of affairs of the municipality. Municipalities are encouraged to submit before the due date (31 October 2020) where possible.







# MONITORING AND SUPPORT ON UNAUTHORISED, IRREGULAR, FRUITLESS AND WASTEFUL







# MONITORING AND SUPPORT ON UNAUTHORISED, IRREGULAR, FRUITLESS AND WASTEFUL

- □ PT facilitated sessions with Makana Municipality on the 08 June 2020 and follow up session on 23 June 2020 to discuss root causes and the procedures to reduce the irregular expenditure. The sessions were attended by the CFO, SCM Manager, Expenditure Manager and officials from both PT and CoGTA.
- ☐ Together with SALGA, follow-up sessions will be made to MPAC, Audit Committees and Councillors on processes to reduce UIF&W and consequent management
- □ PT lead by NT provides support to the metro with dealing with historical UIF & W and the reduction of Irregular expenditure.

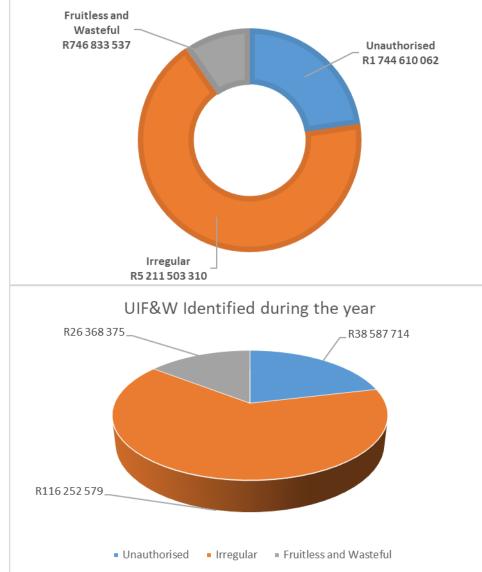






# MONITORING AND SUPPORT ON UNAUTHORISED, IRREGULAR, FRUITLESS AND WASTEFUL

- Municipalities in the province reported Unauthorised expenditure amounting to R1.7 billion, Irregular Exp amounting to R5.2 billion and Fruitless and wasteful Exp amounting to R7.5 billion.
- ☐ Of the amounts above R38.6 million in unauthorized Exp, R116.3 million in Irregular Exp and R26.4 million in Fruitless and wasteful Exp was identified during the 2018/19 financial year.
- ☐ Only *Walter Sisulu LM* referred their unauthorized exp to MPAC for investigation.
- □ Elundini LM, Great Kei LM, Sarah Baartman DM, Ntabankulu LM and Umzimvubu LM referred their Irregular Exp to MPAC for Investigation.
- ☐ Great Kei LM, Makana LM and Sarah Baartman DM referred their Fruitless and Wasteful Exp to MPAC for Investigation.









# **mSCOA IMPLEMENTATION**







#### **IMPLEMENTATION OF mSCOA**

Project   Proj	MSCOA - Summary	- Upload and	d Segme	nt Va	lidatio	on																		
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Ngulah wa   EC126																								
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#### **IMPLEMENTATION OF mSCOA**

- The analysis on the table in the previous slide for each Municipality AND District PERFORMANCE indicates the following;
  - METRO: With regard to the Metros, there has been improvement on the progress of mSCOA implementation whilst in the BCM as most of the uploads has been successfully uploaded except for M02 & M03 where the second stage of validation did not pass but this has been corrected in the MCUM.
  - ☐ However, for Nelson Mandela the Metro has failed to successfully upload information to National Treasury and the MTREF 2020/21 draft budget was not submitted as per legislated timeframes and this is a matter of non-compliance.
  - □ Assessment of the core financial system-meeting was held on the 27 and 29 July 2020. The purpose of the engagement was for the Metro to demonstrate the functionality of the core financial system







#### **IMPLEMENTATION OF mSCoA**

- □ SARAH BAARTMAN: Though, there is progress on the implementation of mSCOA, as most submissions and upload are successful. Kouga and SRVM have submitted PRTA and PROR with some errors. Dr Beyers Naude has not submitted reports for M12
- ☐ An overview on the submission and segment validation particularly on the submission of draft budget MTREF 2020/21, shows some improvement from last quarter. The submission of the data strings for the TABB is being followed and support is provided by the mSCOA District Champions.
- □ At a glance at least 80% of the municipalities submit data strings timeously, however currently the following municipalities are in the RED Zones: Nelson Mandela Metro, Amathole District, Mnquma, Great Kei, Walter Sisulu & Raymond Mhlaba.
- ☐ Makana LM submits its data string only challenge like all other municipalities is the quality of information captured on the Mscoa







#### **END**

# THANK YOU





